

Message Text

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ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

66011

DRAFTED BY: S/S-O:MACASEY

APPROVED BY: S/S-O:RPERITO

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R 101047Z DEC 76

FM SECSTATE WASHDC

TO USDOCOSOUTH

USCINCEUR

USNMR SHAPE

C O N F I D E N T I A L STATE 300507

EXDIS MILITARY ADDEES HANDLE AS SPECAT EXCLUSIVE

FOLLOWING TEL SENT ACTION SECSTATE INFO ANAKARA, ATHENS, BONN,
LONDON, PARIS, EC BRUSSELS, NATO, USUN NEW YORK, THE HAGUE
FROM NICOSIA DEC 09:

QUOTE C O N F I D E N T I A L NICOSIA 3907

EXDIS

E.O. 11652: GDS

TAGS: PFOR, CY

SUBJECT: MAKARIOS SUGGESTS NEXT STEPS IN CYPRUS NEGOTIATION

DEPT PASS USDOCOSOUTH AND USCINCEUR FOR POLADS, USNMR SHAPE BEL,
AND DIA WASHDC

1. DUTCH AMBASSADOR JORISSEN HAS BRIEFED ME ON A CONVERSATION
HE HAD WITH MAKARIOS LAST WEEK.

2. AFTER A DISCUSSION OF THE LEBANESE SITUATION AND MIDDLE EAST
PROSPECTS IN GENERAL, JORISSEN TURNED TO CYPRUS. HE TOLD
MAKARIOS BLUNTLY THAT HE WAS MAKING A MISTAKE IN AROUSING
EXAGGERATED EXPECTATIONS OF INSTANT SOLUTIONS FROM THE
CARTER ADMINISTRATION. THIS ATTEMPT TO SHIFT THE
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RESPONSIBILITY TO OTHERS WAS NOT AN ACT OF CONSCIENCE.

NOR SHOULD MAKARIOS THINK THAT HE COULD DRIVE WEDGES BETWEEN US AND EC-9 WHO ARE ACTING JOINTLY IN TRYING TO BE HELPFUL. IF MAKARIOS WERE UTLIMATELY AGAIN TO TRY TO BLAME THE US FOR LACK OF PROGRESS, HE WOULD BE ATTACKING THE NINE AS WELL. EUROPEANS WOULD CONTINUE PRACTICE OF CLOSE CONSULTATION WITH US ADMINISTRATION REGARDING CYPRUS. MAKARIOS DISCLAIMED ANY SUCH INTENTION.

3. MAKARIOS SAID HE DID FEEL THAT ADVENT OF CARTER ADMINISTRATION MIGHT OFFER OPPORTUNITIES WHICH HAD NOT EXISTED BEFORE. HE WAS AWARE THAT THE US AND EC-9 HAD DEVELOPED CERTAIN PRINCIPLES AS GUIDELINES TO FUTURE NEGOTIATION. HE HOPED THAT WHEN THE NEW ADMINISTRATION CAME TO CONSIDER THE CYPRUS PROBLEM, IT AND THE NINE COULD CONVERT THE PRINCIPLES INTO SPECIFIC, IF GENERAL, PROPOSALS FOR A SOLUTION. AS REGARDS THE RELATIONSHIP BETWEEN EC-9 AND US IN DEVELOPING PROPOSALS, HE PREFERRED TO CHARACTERIZE THIS AS "CONCERTATION" RATHER THAN CONSULTATION. (JORISSEN ATTACHES IMPORTANCE TO MAKARIOS' USE OF THIS TERM AS IMPLYING A MORE SPECIFIC AND FORCEFUL JOINT INVOLVEMENT OF US AND EC-9.) AFTER PROPOSALS HAVE BEEN WORKED OUT, THEY SHOULD BE PUT TO UNSYG WALDHEIM WHO SHOULD THEN CALL A CONFERENCE OF THE PARTIES DIRECTLY CONCERNED IN THE DISPUTE. THIS WOULD BREAK THE CURRENT PROCEDURAL STALEMATE AND MOVE NEGOTIATION TO THE ESSENTIALS. MAKARIOS DESCRIBED THE PRESENT INTERCOMMUNAL NEGOTIATION AS HAVING NO FURTHER UTILITY. HE DESCRIBED THE NEGOTIATION AS HAVING BEEN "EITHER TOO EARLY OR TOO LATE."

4. JORISSEN SUGGESTED, AND MAKARIOS AGREED, THAT SOMETHING LIKE THE BERN "PROCEDURES" WORKED OUT BETWEEN GREECE AND TURKEY FOR THE AEGEAN NEGOTIATION MIGHT HAVE USEFUL RELEVANCE TO A NEW NEGOTIATION UNDER WALDHEIM.

5. COMMENT: JORISSEN IS USUALLY SKEPTICAL ABOUT MAKARIOS, BUT ON THIS OCCASION CONSIDERED THE ARCHBISHOP'S APPROACH AND HIS SUGGESTIONS TO BE SERIOUS AND POTENTIALLY HELPFUL. FYI: MAKARIOS' VIEWS ON NEXT STEPS ARE IN ACCORD WITH JORISSEN'S, WHO BELIEVES US AND THE NINE SHOULD STOP CUTTING BAIT AND DEVELOP IN SECRECY THE GENERAL OUTLINES OF A CYPRUS SOLUTION INCLUDING TERRITORIAL ASPECTS. CRAWFORD UNQUOTE ROBINSON
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, PERSONAL OPINION, DIPLOMATIC DISCUSSIONS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 DEC 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE300507
Document Source: CORE
Document Unique ID: 00
Drafter: O:MACASEY
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760457-0239
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761253/aaaabtou.tel
Line Count: 107
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 06 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06 APR 2004 by ShawDG>; APPROVED <07 APR 2004 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MAKARIOS SUGGESTS NEXT STEPS IN CYPRUS NEGOTIATION DEPT PASS USDOCOSOUTH AND USCINCEUR FOR POLADS, USNMR SHAPE BEL, AND DIA WASHDC
TAGS: PFOR, CY, (MAKARIOS, ARCHBISHOP), (JORISSEN)
To: COM USCINCEUR USNMR SHAPE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006